PALS REVISITED

NSR Retooling Advisory Group
October 15, 2003

Industry concerns about PALs in general

- "Once in, always in" -- need to be able to terminate PAL in a reasonable manner
- Record keeping and monitoring -- mustn't be too onerous
- Uncertainty about future PAL levels
- Minor source permitting requirements
- Level playing field (less controlled vs. well controlled sources)

Industry concerns about DNR proposal

Declining BACT

- Requiring the equivalent of BACT for all significant sources at end of PAL term can be prohibitively expensive and a large disincentive
- On-going decline in BACT, as PALs are renewed, is a moving target (uncertainty)
- Minor source permit provision
 - Good but not worth declining BACT
- Inconsistent with other states

DNR concerns about PALs

- Areas with air quality concerns:
 - Nonattainment areas
 - Areas where increment is almost used up
 - Areas significantly contributing to ozone NAA
 - Areas "at risk" of becoming NAA
- Grand-fathered sources
 - Equity among sources
 - Intent of NSR: achieve reductions w/ investments

Areas of Air Quality Concern

- Declining PAL in areas with air quality concerns
- Capped PAL in other areas

PAL Options for Areas with Air Quality Concerns

- Percent reduction over time
 - Percentage could vary with severity of air quality concern
- Target level of control
 - RACT, BACT, LAER or other
- Case-by-case determinations
 - Based on existing control levels and/or air quality

"Once in, always in" concern

BACT/LAER or Clean Unit "Off-Ramp" for individual units

PAL cap for remaining units

"Equity among sources" concern

- Tiered PALs based on level of controls
 - Well controlled sources at baseline actual + significance threshold
 - Less well controlled sources at reduced level
 - Reduced level could vary by attainment status